

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 ACDA-05 AF-06 ARA-06 CIAE-00

DODE-00 EA-07 PM-04 H-02 INR-07 L-03 NASA-01 NEA-10

NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-03 SS-15

USIA-06 SAJ-01 /110 W

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R 031918Z OCT 75

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 2553

INFO USMISSION IAEA VIENNA

AMEMBASSY LONDON

ERDA GERMANTOWN MD

C O N F I D E N T I A L USUN 4723

E.O. 11652: GDS

TAGS: PARM, IAEA, UK

SUBJECT: UK SAFEGUARDS PROPOSAL: US-UK CONSULTATIONS

1. AT AMB MOYNIHAN'S REQUEST, ACDA DIRECTOR IKLE AND AMB MOYNIHAN MET WITH BRITISH PERMREP RICHARD AND MEMBERS OF HIS STAFF ON OCT 2 TO DISCUSS FOREIGN SECRETARY CALLAGHAN'S FIVE-POINT PROPOSAL, PRESENTED IN HIS SEPT 23 GENERAL DEBATE STATEMENT, FOR STRENGTHENING NUCLEAR SAFEGUARDS.

2. INTENTION OF UK PROPOSAL, RICHARD SAID, WAS TO ENSURE NON-NUCLEAR WEAPON STATES THAT THEY WOULD HAVE ACCESS TO NUCLEAR TECHNOLOGY PROVIDED ADEQUATE SAFEGUARDS WERE OBSERVED. HE SAID INITIATIVE PRINCIPALLY CALLED FOR ACTION AT THE IAEA, BUT THAT KUNGA COULD FACILITATE IAEA WORK BY ADOPTING A RESOLUTION WHICH (1) AFFIRMED THE INTENTION OF ALL STATES NOT TO DIVERT NUCLEAR MATERIALS FROM PEACEFUL TO MILITARY USE; (2) CALLED ON ALL STATES TO ACCEPT APPROPRIATE SAFEGUARDS ON ALL PEACEFUL NUCLEAR ACTIVITIES; AND (3) AND CALLED FOR WORK AT THE IAEA ON A SAFEGUARDS AGREEMENT THAT WOULD APPLY THE SAME SET OF RULES TO ALL STATES. RICHARD SAID BRITISH HAD NOT YET DECIDED ON LANGUAGE
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OF RESOLUTION OR TACTICS. EGARDING IAEA PHASE OF PROPOSAL,

HE ENVISAGED RESOLUTION AT FEBRUARY BOARD OF GOVERNORS MEETING REQUESTING DEVELOPMENT OF NEW MODEL SAFEGUARDS AGREEMENT.

3. IKLE POINTED OUT THAT US WOULD LIKELY HAVE DIFFICULTY WITH RESOLUTION AFFIRMING NON-DIVERSION TO MILITARY PURPOSES, AS OPPOSED TO ALL NUCLEAR EXPLOSIVE PURPOSES. REGARDING DEVELOPMENT OF NEW MODEL SAFEGUARDS AGREEMENT, HE WAS CONCERNED BY REPORT FROM VIENNA THAT UK HAD IN MIND NEW AGREEMENT THAT WOULD NOT EXPLICITLY PRECLUDE DIVERSION OF NUCLEAR MATERIALS TO ANY NUCLEAR EXPLOSIVE DEVICE. IKLE ALSO MENTIONED PRACTICAL DIFFICULTIES OF TRYING TO RENEGOTIATE NPT SAFEGUARDS AGREEMENTS, ARGUED THAT ATTEMPT TO DEVELOPMENT NEW SAFEGUARDS AGREEMENT COULD RESULT IN LESS DESIRABLE PRODUCT THAN AT PRESENT, AND EXPRESSED DOUBT BOTH THAT SEVERAL KEY NUCLEAR IMPORTERS WOULD VOLUNTARILY ACCEPT SAFEGUARDS ON THEIR ENTIRE FUEL CYCLE AND THAT NUCLEAR SUPPLIERS COULD ALL AGREE TO MAKE FULL FUEL CYCLE SAFEGUARDS CONDITIONS FOR EXPORT. HE BELIEVED QUESTION OF NEW SAFEGUARDS AGREEMENT SHOULD BE PURSUED FURTHER BY US AND BRITISH EXPERTS TO VIENNA.

4. RICHARD SAID UK WOULD CAREFULLY CONSIDER THESE RESERVATIONS REGARDING SAFEGUARDS PROPOSAL. REGARDING UNGA RESOLUTION, HE UNDERSTOOD US DESIRE TO SPECIFY NON-DIVERSION TO ANY NUCLEAR EXPLOSIVE DEVICE AND BELIEVED PERSONALLY THAT IT MIGHT BE POSSIBLE TO ALTER RESOLUTION TO TAKE ACCOUNT OF THIS CONCERN.

5. AMB MOYNIHAN INDICATED THAT US WAS CONSIDERING UNGA INITIATIVE ON MILITARY EXPENDITURES AND DISCLOSURE OF INFORMATION ON ARMS TRANSFERS. IKLE STATED THAT MODEST FORM OF INITIATIVE WOULD BE TO PURSUE PROPOSAL, PRESENTED AT CCD IN JULY, TO UNDERTAKE STUDY BY EXPERTS OF TECHNICAL AND CONCEPTUAL ISSUES INVOLVED IN MILITARY EXPENDITURE LIMITATIONS. IKLE SAID THAT A MORE AMBITIOUS ALTERNATIVE WOULD BE TO PROPOSE, IN ADDITION TO SUCH A STUDY, THAT STATES MAKE PUBLICLY AVAILABLE INFORMATION ABOUT THEIR MILITARY BUDGETS AND PERHAPS ALSO ABOUT ARMS TRANSFERS. MOYNIHAN PROMISED TO CONSULT FURTHER WITH THE BRITISH AS OUR THINKING BECAME MORE CONCRETE. ON THE QUESTION OF PUBLICIZING ARMS TRANSFERS, RICHARD NOTED THAT UK PRACTICE ON DISCLOSURE WAS CONSIDERABLY LESS FORTHCOMING THAN THAT OF US, AND THAT CONSEQUENTLY UK MIGHT HAVE DIFFICULTY WITH SUCH A CONFIDENTIAL

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PROPOSAL.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DIPLOMATIC DISCUSSIONS, NUCLEAR SAFEGUARDS
Control Number: n/a
Copy: SINGLE
Draft Date: 03 OCT 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: KelleyW0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975USUNN04723
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750344-0989
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19751086/aaaacyox.tel
Line Count: 109
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: KelleyW0
Review Comment: n/a
Review Content Flags:
Review Date: 03 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <03 APR 2003 by SmithRJ>; APPROVED <13 NOV 2003 by KelleyW0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UK SAFEGUARDS PROPOSAL: US-UK CONSULTATIONS
TAGS: PARM, UK, US, IAEA
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006